## LOCAL DEVELOPMENT FINANCE AUTHORITY

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#### OF THE CITY OF SALINE

#### DEVELOPMENT PLAN AND TAX INCREMENT FINANCING PLAN

#### FOR THE SHELTON INDUSTRIAL PARK

Approved by the Local Development Finance Authority of the City of Saline for submittal to the City Council of the City of Saline on October 26, 1987.

Approved by the City Council of the City of Saline on <u>November 23</u>, 1987, subsequent to a public hearing held on <u>November 23</u>. 1987.

#### Introduction

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Pursuant to the provisions of Act No. 281, Public Acts of Michigan, 1986 (Act 281), the City of Saline (the "City") has established the Local Development Finance Authority of the City of Saline (the "Authority"). Act 281 provides that the Board of the Authority, if it determines that it is necessary for the achievement of the purposes of Act 281, shall prepare and submit a tax increment financing plan to the City Council of the City. Act 281 further provides that a tax increment financing plan shall include a development plan.

The City has acquired title to land designated as Shelton Industrial Park located on a parcel of land described in Exhibit A attached hereto. The City has approached several industries to locate within the industrial park and has initially brought Associated Spring, Division of Barnes Group Inc. into the park. Construction of the Associated Spring Project was contingent upon provision of adequate water, sewer and road facilities into and in the park. The project is expected to bring approximately 245 jobs to the City.

The purpose of this Development Plan and Tax Increment Financing Plan is to provide for the acquisition, construction and financing of public facilities (as defined in Act 281) necessary for the project. The acquisition and construction of the public facilities described herein will facilitate the further use of the park by industry and

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thereby create economic growth and development in the Authority District and other areas of the City for the benefit of all taxing jurisdictions within the Authority District.

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The Development Plan contains the information required by Section 15(2) of Act 281 and the Tax Increment Financing Plan contains the information required by Section 12(2) of Act 281. Additional information is available from the City Administrator of the City and the Director of the Authority.

# DEVELOPMENT PLAN

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15 (2) (a)

A DESCRIPTION OF THE PROPERTY TO WHICH THE PLAN APPLIES IN RELATION TO THE BOUNDARIES OF THE AUTHORITY DISTRICT AND A LEGAL DESCRIPTION OF THE PROPERTY.

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The property to which the plan applies is the Shelton Industrial Park which is bounded on the south by East Michigan Avenue (U.S.-12), on the east by the easternmost city limits of the City of Saline, and the section line of Sections 30 and 31 of Pittsfield Township.

The legal description and a map of the Shelton Industrial Park is attached hereto as Exhibit A.

15 (2) (b)

THE DESCRIPTION OF BOUNDARIES OF THE PROPERTY TO WHICH THE PLAN APPLIES IN RELATION TO HIGHWAYS, STREETS, OR OTHERWISE.

The Development Plan applies only to the Donald E. Shelton Industrial Park as described on Exhibit A.

15 (2) (c)

THE LOCATION AND EXTENT OF EXISTING STREETS AND OTHER PUBLIC FACILITIES IN THE VICINITY OF THE PROPERTY TO WHICH THE PLAN APPLIES; THE LOCATION, CHARACTER, AND EXTENT OF THE CATEGORIES OF PUBLIC AND PRIVATE LAND USES THEN EXISTING AND PROPOSED FOR THE PROPERTY TO WHICH THE PLAN APPLIES, INCLUDING RESIDENTIAL, RECREATION, COMMERCIAL, INDUSTRIAL, EDUCATIONAL, AND OTHER USES.

This industrial park is served by Industrial Drive running from East Michigan Avenue through the Development Plan area, to Woodland Drive. This public street is 38 feet in width, an all-weather paved roadway with curb, gutter and storm sewer facilities.

The Development Plan area is also served with a 12-inch potable water line running from Michigan Avenue to Woodland Drive networking to the City's water storage facilities and water production wells.

The 12-inch sanitary sewer system serving this development area runs from the south boundary of the industrial park northward to Woodland Drive, networking to the City's wastewater treatment system.

The Development Plan area has previously been partly tenant farmed, and partly left vacant, but totally a private land use. The City of Saline acquired the land for an industrial park, and except for road right-of-ways, the land in the industrial park will be sold to private industries for industrial uses.

A small wetland exists along the west boundary of the property, and will be retained undisturbed.

15 (2) (d)

A DESCRIPTION OF PUBLIC FACILITIES TO BE ACQUIRED FOR THE PROPERTY TO WHICH THE PLAN APPLIES, A DESCRIPTION OF ANY REPAIRS AND ALTERATIONS NECESSARY TO MAKE THOSE IMPROVEMENTS, AND AN ESTIMATE OF THE TIME REQUIRED FOR THE COMPLETION OF THE IMPROVEMENTS.

A 38-foot wide all-weather curbed and paved roadway will be installed from East Michigan Avenue (U.S.-12) running northward to connect with Woodland Drive in the Redies Industrial Park. Water and sewer facilities will be installed to service this development area, along with private utilities providing electrical service by the Detroit Edison Company and natural gas service by Michigan Consolidated Gas Company of sufficient size to accommodate this industrial use.

These improvements will be completed by May 1, 1988.

15 (2) (e)

THE LOCATION, EXTENT, CHARACTER, AND ESTIMATED COST OF THE PUBLIC FACILITIES FOR THE PROPERTY TO WHICH THE PLAN APPLIES, AND THE ESTIMATE OF THE TIME REQUIRED FOR COMPLETION.

The roadway, water, sewer, electric, and gas facilities will be installed in the Industrial Drive road right-of-way with water lines and a connector roadway to service this development area being constructed from Maple Street to Ann Arbor Street, thus providing a looped water system for enhanced pressure and delivery capabilities and a diversion for traffic flow outside of residential and school areas, which will be generated from this industrial area.

The total cost for the installation of the mentioned facilities is \$2,100,000.00 and will be completed by May 1, 1988.

## 15 (2) (f)

A STATEMENT OF THE CONSTRUCTION OR STAGES OF CONSTRUCTION PLANNED, AND THE TIME OF COMPLETION OF EACH STAGE.

The public owned facilities described on page 9, will be constructed under contract with one prime contractor, and will not be staged. The construction of these facilities will be completed by May 1, 1988.

The electric and gas service facilities will be constructed by the Detroit Edison Company and Michigan Consolidated Gas Company, with completion scheduled for November 1, 1987.

15 (2) (g)

A DESCRIPTION OF ANY PORTIONS OF THE PROPERTY TO WHICH THE PLAN APPLIES, WHICH THE AUTHORITY DESIRES TO SELL, DONATE, EXCHANGE, OR LEASE TO OR FROM THE MUNICIPALITY AND THE PROPOSED TERMS.

The Authority does not plan to sell, donate, exchange, or lease to or from the municipality any portion of the property to which the plan applies.

15 (2) (h)

A DESCRIPTION OF DESIRED ZONING CHANGES AND CHANGES IN STREETS, STREET LEVELS, INTERSECTIONS, AND UTILITIES.

This property has been previously zoned I-2 (light industrial) by the City of Saline.

Streets and utilities have been previously described on pages 8, 9, and 10 of this Plan.

Under the supervision of the Michigan Department of Transportation, an intersection will be constructed at Industrial Drive and East Michigan Avenue (U.S.-12). Construction plans for this intersection have been approved by the Michigan Department of Transportation.

15 (2) (i)

AN ESTIMATE OF THE COST OF THE PUBLIC FACILITY OR FACILITIES, A STATEMENT OF THE PROPOSED METHOD OF FINANCING THE PUBLIC FACILITY OR FACILITIES, AND THE ABILITY OF THE AUTHORITY TO ARRANGE THE FINANCING.

The estimated cost of the public facilities is \$2,100,000and the estimated cost of each facility is identified in 15 (2) (e).

The proposed method of financing the public facilities may be summarized as follows:

- 1. The City has issued on behalf of the Authority bonds as described below in the aggregate amount of \$1,860,000 and will construct the public facilities.
  - a. \$560,000 1987 Michigan Transportation Fund Bonds, dated as of October 1, 1987.
  - b. \$1,300,000 Water Supply and Sewage Disposal System Revenue Bonds, Series 1987.
  - c. \$240,000 will be loaned to the Authority by the City of Saline and City of Saline Water and Sewer Enterprise System Improvement Program to meet the needs of this Plan.
- The Authority will enter into a contract with the City to acquire the public facilities financed with the City's bonds and intrafund loans and to repay the City the costs of the issuance of bonds and loans on its behalf.
- 3. The Authority will issue its tax increment bonds to refund the City's bonds and to finance the acquisition of the remaining public facilities at such time as is in the best interests of the Authority.

## 15 (2) (j)

DESIGNATION OF THE PERSON OR PERSONS, NATURAL OR CORPORATE, TO WHOM ALL OR A PORTION OF THE PUBLIC FACILITY OR FACILITIES IS TO BE LEASED, SOLD, OR CONVEYED AND FOR WHOSE BENEFIT THE PROJECT IS BEING UNDERTAKEN, IF THAT INFORMATION IS AVAILABLE TO THE AUTHORITY.

The public roadway, water, sanitary sewer, and storm sewer facilities will continue to be owned by the City of Saline, and will benefit industries which will locate in this development area in the same way water, sewer, road and other such public facilities benefit private users of those facilities.

15 (2) (k)

THE PROCEDURES FOR BIDDING FOR THE LEASING, PURCHASING, OR CONVEYING OF ALL OR A PORTION OF THE PUBLIC FACILITY UPON ITS COMPLETION, IF THERE IS NO EXPRESS OR IMPLIED AGREEMENT BETWEEN THE AUTHORITY AND PERSONS, NATURAL OR CORPORATE, THAT ALL OR A PORTION OF THE DEVELOPMENT WILL BE LEASED, SOLD, OR CONVEYED TO THOSE PERSONS.

The publicly owned facilities, i.e. roadway, water, sanitary sewer, and storm sewer facilities will continue to be owned by the City of Saline, and will not be sold or leased to any private organization.

#### 15 (2) (1)

ESTIMATES OF THE NUMBER OF PERSONS RESIDING ON THE PROPERTY IN WHICH THE PLAN APPLIES AND THE NUMBER OF FAMILIES AND INDIVIDUALS TO BE DISPLACED. IF OCCUPIED RESIDENCE ARE DESIGNATED FOR ACQUISITION AND CLEARANCE BY THE AUTHORITY, A DEVELOPMENT PLAN SHALL INCLUDE A SURVEY OF THE FAMILIES AND INDIVIDUALS TO BE DISPLACED, INCLUDING THEIR INCOME AND RACIAL COMPOSITION, A STATISTICAL DESCRIPTION OF THE HOUSING SUPPLY IN THE COMMUNITY, INCLUDING THE NUMBER OF PRIVATE OR IN EXISTENCE, OR UNDER CONSTRUCTION, PUBLIC UNITS THE CONDITION OF THOSE IN EXISTENCE, THE NUMBER OF OWNER-OCCUPIED AND RENTER-OCCUPIED UNITS, THE ANNUAL RATE OF TURNOVER OF THE VARIOUS TYPES OF HOUSING AND THE RANGE OF RENTS AND SALE PRICES, AN ESTIMATE OF THE TOTAL DEMAND FOR HOUSING IN THE COMMUNITY, AND THE ESTIMATED CAPACITY OF PRIVATE AND PUBLIC HOUSING AVAILABLE TO DISPLACED FAMILIES AND INDIVIDUALS.

None, therefore not applicable.

15 (2) (m)

A PLAN FOR ESTABLISHING PRIORITY FOR THE RELOCATION OF PERSONS DISPLACED BY THE DEVELOPMENT.

Not applicable.

15 (2) (n)

PROVISION FOR THE COSTS OF RELOCATING PERSONS DISPLACED BY THE DEVELOPMENT, AND FINANCIAL ASSISTANCE AND REIMBURSEMENT OF EXPENSES, INCLUDING LITIGATION EXPENSES AND EXPENSES INCIDENT TO THE TRANSFER OF TITLE, IN ACCORDANCE WITH THE STANDARDS AND PROVISIONS OF THE FEDERAL UNIFORM RELOCATION ASSISTANCE AND REAL PROPERTY ACQUISITION POLICIES ACT OF 1970, 42 U.S.C. 4601 TO 4655.

Not applicable.

15 (2) (0)

A PLAN FOR COMPLIANCE WITH ACT NO. 227 OF THE PUBLIC ACTS OF 1972, BEING SECTIONS 213.321 TO 213.332 OF THE MICHIGAN COMPILED LAWS.

Not applicable.

OTHER MATERIAL WHICH THE AUTHORITY OR GOVERNING BODY CONSIDERS PERTINENT.

# TAX INCREMENT FINANCING PLAN

12 (2) (a)

A STATEMENT OF THE REASONS THAT THE PLAN WILL RESULT IN THE DEVELOPMENT OF CAPTURED ASSESSED VALUE WHICH COULD NOT OTHERWISE BE EXPECTED. THE REASONS MAY ALSO INCLUDE, BUT ARE NOT LIMITED TO, ACTIVITIES OF THE MUNICIPALITY, AUTHORITY, OR OTHERS UNDERTAKEN BEFORE FORMULATION OR ADOPTION OF THE PLAN IN REASONABLE ANTICIPATION THAT THE OBJECTIVES OF THE PLAN WOULD BE ACHIEVED BY SOME MEANS.

Before development, Shelton Industrial Park was rural acreage having no sewer, water, electricity or access roads to entice private development. The acquisition and construction of the roads and the water and sewer lines into the park will enable the location of industry in the park. The construction of the Associated Spring Project was expressly conditioned on the availability of such road, water and sewer services. The location of Associated Spring in the park will increase the value of the land on which Associated Spring will be located from \$0 to more than \$3,000,000. Without the promise by the City to assist the Authority in the financing of the acquisition of the initial public facilities, the project could not have been located in the park.

12 (2) (b)

AN ESTIMATE OF THE CAPTURED ASSESSED VALUE FOR EACH YEAR OF THE PLAN. THE PLAN MAY PROVIDE FOR THE USE OF PART OR ALL OF THE CAPTURED ASSESSED VALUE, BUT THE PORTION INTENDED TO BE USED SHALL BE CLEARLY STATED IN THE PLAN. THE BOARD OR THE MUNICIPALITY CREATING THE AUTHORITY MAY EXCLUDE FROM CAPTURED ASSESSED VALUE A PERCENTAGE OF THE CAPTURED ASSESSED VALUE AS SPECIFIED IN THE PLAN OR GROWTH IN VALUE RESULTING SOLELY FROM PROPERTY INFLATION. IF EXCLUDED, THE PLAN SHALL SET FORTH THE METHOD FOR EXCLUDING GROWTH IN PROPERTY VALUE RESULTING SOLELY FROM INFLATION.

Please refer to Exhibit C for an estimate of the captured assessed value for each year of the plan.

It is planned that captured assessed value will be shared with and among taxing jurisdictions as described in the Outline of Development Agreement attached hereto as Exhibit B.

12 (2) (c)

THE ESTIMATED TAX INCREMENT REVENUES FOR EACH YEAR OF THE PLAN.

See Exhibit B.

#### A DETAILED EXPLANATION OF THE TAX INCREMENT PROCEDURE.

Tax increment financing permits the Authority to capture tax revenues attributable to increases in the value of real and personal property resulting from the acquisition and construction of eligible property as defined in Act 281. Property value increases, in the case of the park, will be attributable to the construction of the projects.

At the time the tax increment financing plan is approved by the City Council the value of the eligible property to which the plan pertains (the "Initial Assessed Value") is established. The Initial Assessed Value is the State Equalized Value of the eligible property on that date.

In each subsequent year for the duration of the tax increment financing plan the "Current Assessed Value" of the eligible property will be determined. The Current Assessed Value for each year is the State Equalized Value of the eligible property for that year.

The amount by which the Current Assessed Value exceeds the Initial Assessed Value in any one year is the "Captured Assessed Value." For the duration of the tax increment financing plan the local taxing jurisdictions will continue to receive tax revenues based upon the Initial Assessed The Authority, however, (subject to the provisions Value. of agreements for the sharing of Captured Assessed Value) receives that portion of the tax levy of all taxing jurisdictions paid each year on the Captured Assessed Value of the eligible property included in the tax increment financing plan; provided, however, that the Authority does not receive any part of millage specifically levied for the payment of principal of and interest on obligations approved by the electors or obligations pledging the unlimited taxing power of the local governmental unit.

For example, in year one a tax increment financing plan relating to eligible property having a state equalized value of \$5,000,000 is established. The Initial Assessed Value is \$5,000,000. Assume that the tax rate applicable to the eligible property is 22 mills because of tax abatement and that of the 22 mills, 2 mills are levied for the payment of principal and interest on obligations described above. In the first year the taxes on the eligible property will be \$110,000 (22 mills times \$5,000,000). None of those taxes will be paid to the Authority. In the second year, because of the construction of eligible property, the state equalized valuation of the eligible property is \$25,000,000. The Current Assessed Value in year two is \$25,000,000 and the Captured Assessed Value is \$20,000,000 (\$25,000,000 less the Initial Assessed Value of \$5,000,000). If there were no agreements for the sharing of Captured Assessed Value the Authority would receive tax increments of \$400,000 (20 mills times \$20,000,000). The taxing jurisdictions would receive \$150,000 (22 mills times \$5,000,000 which represents the Initial Assessed Value plus 2 mills times \$20,000,000 which represents the Captured Assessed Value). In each subsequent year for the duration of the tax increment financing plan a similar computation would be made.

If agreements to share Captured Assessed Value were in place the calculations would be adjusted to reflect the terms of those agreements. If we assume that agreements were in effect to share with each of the taxing jurisdictions 50% of the Captured Assessed Value, the calculation for year two would be as follows: Tax increment revenue paid to the Authority would be \$200,000 (20 mills times \$10,000,000 which represents one half of the Captured Assessed Value) and the taxing jurisdictions would receive \$350,000 (22 mills times \$5,000,000, the Initial Assessed Value, plus 22 mills times \$10,000,000 which represents the shared Captured Assessed Value plus 2 mills times \$10,000,000 which represents the Captured Assessed Value not shared). For the terms of the sharing agreements proposed for the project reference is made to Exhibit B.

THE MAXIMUM AMOUNT OF NOTE OR BONDED INDEBTEDNESS TO BE INCURRED, IF ANY.

The maximum amount of note or bond indebtedness is \$3,000,000.

While the actual public debt on the property located in the development area is as follows; (a.) City bonds \$1,860,000; (b.) Intrafund Loans \$240,000; (c.) Land Acquisition Contract \$550,000; it is anticipated that other unanticipated expenses may occur with this project in dealing with drainage systems, rail service, etc., thus the maximum amount of indebtedness has been set at \$3 million providing up to \$350,000 to deal with the aforementioned occurrences.

12(2)(f)

THE AMOUNT OF OPERATING AND PLANNING EXPENDITURES OF THE AUTHORITY AND MUNICIPALITY, THE AMOUNT OF ADVANCES EXTENDED BY OR INDEBTEDNESS INCURRED BY THE MUNICIPALITY, AND THE AMOUNT OF ADVANCES BY OTHERS TO BE REPAID FROM TAX INCREMENT REVENUES.

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The amount of operating and planning expenditures but not indebtedness of the Authority and the City in connection with the activities of the Authority is estimated to be \$30,000 per year. See the entries under 15 (2) (i) for the indebtedness incurred by the City to be repaid from tax increment revenues.

12 (2) (g)

THE COSTS OF THE PLAN ANTICIPATED TO BE PAID FROM TAX INCREMENT REVENUES AS RECEIVED.

It is anticipated that the costs of the implementation of the Development Plan will be paid from bond proceeds as described in the Development Plan. Operating and planning expenditures of \$30,000 per year will be paid from tax increment revenues as received.

12 (2) (h)

THE DURATION OF THE DEVELOPMENT PLAN AND THE TAX INCREMENT PLAN.

The development plan and the tax increment financing plan are to continue for the period of time needed to collect and disburse tax increments resulting from taxes levied prior to December 31, 2007, or such shorter period as may be needed to pay and retire the bonds of the City or any tax increment bonds issued by the Authority pursuant hereto.

12 (2) (i)

AN ESTIMATE OF THE IMPACT OF TAX INCREMENT FINANCING ON THE REVENUES OF ALL TAXING JURISDICTIONS IN WHICH THE ELIGIBLE PROPERTY IS LOCATED.

Except as provided in the sharing agreements with other taxing jurisdictions, the tax revenues of the taxing jurisdictions in which the park is located will not increase as a result of the construction of these public facilities until the termination of the Tax Increment Financing Plan. A LEGAL DESCRIPTION OF THE ELIGIBLE PROPERTY TO WHICH THE TAX INCREMENT FINANCING PLAN APPLIES.

The eligible property to which the Tax Increment Financing Plan applies consists of land in the City of Saline, County of Washtenaw, State of Michigan, together with all buildings and improvements thereon and all fixtures, machinery and equipment therein, which land is described on Exhibit A attached hereto.

12 (2) (k)

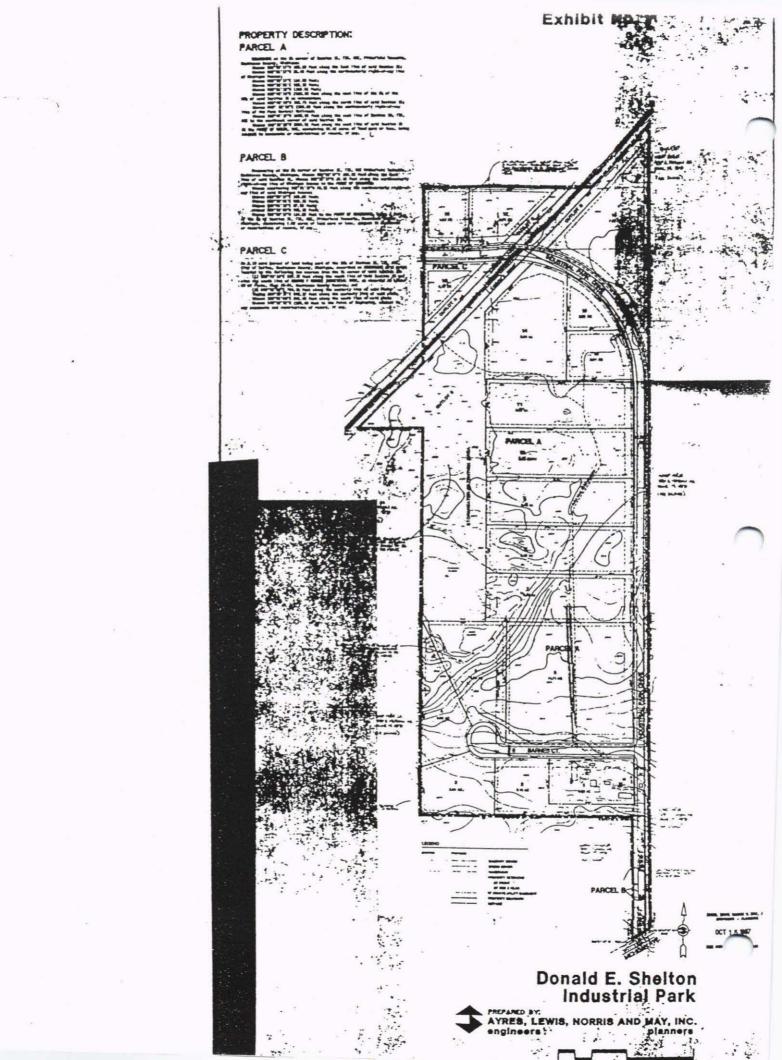
AN ESTIMATE OF THE NUMBER OF JOBS TO BE CREATED AS A RESULT OF IMPLEMENTATION OF THE TAX INCREMENT FINANCING PLAN.

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It is estimated that the construction of the project will result in the transfer of 229 jobs to the City and the location of an additional 520 jobs in the City. It is expected that the existence of this project will encourage other industries to locate within the park and will also result in additional indirect jobs. Also, jobs will result from construction activity.

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## EXHIBIT B

The Local Development Financing Authority (LDFA) will agree with all taxing units that the captured taxes will be used to support the debt service and administrative service fees in connection with the acquisition of the land, construction of the water and sewer facilities, roadway and other necessary improvements which may be needed and after approval by the Local Development Financing Authority Board of Directors in a total amount not to exceed \$400,000.00 annually, plus such amounts necessary to repay previously accumulated intrafund loans, over the life of the Plan. All remaining captured taxes will be passed through to the taxing units.

The anticipated annual expenses, which are to be covered by this Agreement and Development Plan, are listed on Exhibit D and attached hereto.

Any deficit between expenses and revenues, including land sales, will be paid by the City of Saline and reimbursed as revenues are received.

The retained funds will be reduced each year by the amount of revenues (after cost of sales and reimbursements) produced by the sale of land to individual industries, which this project will attract thus, while the Plan and Agreement must call for a fixed retainage for each year, the actual retainage will be reduced by revenues received from sales the previous year. Therefore, the annual retained amounts stated on Attachment D represents the maximum retainage which will be reduced, depending on sales.

Annually a budget will be prepared and approved by the Local Development Financing Authority Board of Directors which will show the previous years revenues, the anticipated fiscal year revenues, the expenses and purpose therefore of each expenditure item, and the pass through funds to each taxing unit.

Each taxing unit will then receive benefit from the previous year sales and any increase in S.E.V. resulting from inflation.

Attached to this exhibit is an estimate of the tax revenues which will be produced by this project, the amounts to be retained and the amounts to be passed through to the various taxing units.

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18 19					1990/9	71		8530	500	184	7100		
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8	Major financing,	137800.00	137800.00	137800.00	137800.00	137'800.00	137800.00
10	bond issue:	66550.00	66550.00	665560.00	6655(.0)	56550.00	66550.00
11	W/S Impr. Loan	27500.00	275:00. (10	27!5(0.)()	2:750(1.00)	27'500.00	27500.00
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15 16	Land Acquisition	** 000.00	7.4000.00	7400.00	7'4000(1.00)	24.000.00	74(-00.00
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19	Total expenditures	359850.00	375850.00	375350.00	37'5850.00	375850.00	37:58:50 . (0

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